

ANNEXURE A

Terms of Reference for Evaluation of Suvarna Gramodaya Scheme

1. Title: 'Assessing the Impact of Suvarna Gramodaya Scheme'.

2. **Background and the context:** The State Rural Development and Panchayat raj department (RDPR) launched a new scheme called Suvarna Gramodaya Scheme in 2007. The objective of the scheme is to provide additional funding for improving the village infrastructure which can contribute significantly for hygiene and sanitation and bring in visible improvement to the physical environment. The scheme also provide for training the local youth for self employment and creating awareness about sustainable development. Annually about 1000 villages are expected to be funded at the rate of Rs.2500/ per capita. NGO's and private sector participants are expected to further supplement the public funding to meet the full financial requirements of chosen villages. Funding done each year is considered as one phase. So far 5 phages have been funded by the State Government. Following is the coverage of the Scheme:

Financial Year	Scheme Phase	No of villages covered	Expenditure (in Lakhs Rs.)
2008-09	I	1,204	8900
2009-10	II	222	1473
2010-11	III	1,574	6816
2011-12	IV	281	1498
2012-13	V	2,176	216787

The scheme is applicable to all the districts in the State. However, phase II & IV were confined only to Gulbarga Revenue Division. Responsibility for selection of villages for Suvarna Gramoday Scheme is vested with the local MLA. The list of villages proposed by the MLA is reviewed and approved by the Government in consultation with the district In-charge Minister. Approved works are implemented by the Zilla Panchayat through Panchayatraj engineering department, Karnataka Rural Infrastructure Development Ltd and Nirmithi Kendras. Approximately Rs. 1 Crore is expected to be spent on each habitation. 60% of the funds are spent on roads and drainage works, 10% on Anganwadi Buildings, 15% on Community Halls, 7% on waste management, 6% on training and the rest on IEC and other activities. Suvarna Gramoday scheme is expected to provide full scale infrastructure in the selected villages.

3. **Evaluation scope, purpose and objectives:** Works under Suvarna Gramodaya Scheme continue for over several years because of the nature of scheme and the procedures involved in undertaking major civil works. As of today, works initiated under phase I have been completed in 1111 villages out of the 1204 villages at a cost of Rs. 890 crores. Having nearly completed phase I of the scheme, the State Government intends to make an assessment of its impact. The purpose of evaluation is to check whether the objectives of the schemes are

fulfilled and to examine if the scheme needs to be continued in its present form. Evaluation will be confined to 1111 villages of phase I where the works are already completed.

4. Evaluation questions: Following are the evaluation questions:

- i. Is the process followed for selection of the villages for implementing Suvarna Gramoday Scheme appropriate? Are any deserving villages left out?
- ii. Are the anticipated outcomes of Suvarna Gramoday Scheme achieved?
- iii. Are all the community needs of the villages met fully by Suvarna Gramoday Scheme?
- iv. To what extent the improvements noticed in the villages can be attributed to Suvarna Gramoday Scheme?
- v. Is there any overlap or duplication of Suvarna Gramoday Scheme works with any other ongoing program?
- vi. Are the benefits of Suvarna Gramoday Scheme distributed equitably among different castes and communities in the villages?
- vii. Are the prescribed quality standards maintained in Suvarna Gramoday Scheme works?
- viii. How satisfied are the citizens with the Suvarna Gramoday Schemes?
- ix. What factors contributed to achieving/not achieving intended outcomes of the Suvarna Gramoday Schemes?
- x. Are there any unintended consequences of Suvarna Gramoday Scheme and if so what are they?
- xi. Should Suvarna Gramoday Scheme be continued or not? Why?

5. Evaluation methodology: The evaluation methodology includes randomly selecting two taluks in each district, and selecting two villages in each taluk where Suvarna Gramoday Scheme Phase I has been implemented and check the quality and quantity of all the works implemented and assess the impact. This results should be benchmarked with at least one village in district which is comparable to the scheme villages in all other aspects but did not have the benefit of Suvarna Gramoday Scheme. This village will be used as the counterfactual. The methodology includes field visit to work sites, documenting the work quality and utility using short videos/photos, interacting the user community, elected representatives, implementing officers and key stakeholders to obtain necessary information and data.

6. Agency for evaluation: Reputed Consultant Organizations / Research or Academic Institutions who have prior experience in evaluation of rural development programmes worth Rs. 500 crores or above will be entitled to bid for the evaluation study. They should have adequate number of field teams with at least one civil engineer, one sociologist and one economist in each team.

7. Deliverables and time schedule: The RD & PR Department of Government of Karnataka will provide the data of district-wise villages covered under the Suvarna Gramoday Scheme.

The counterfactual is to be selected by the consultant in consultation with the local officers. Successful consultant should adhere to the following timelines and deliverables:

- a. Submission of Work Plan/Inception Report to Karnataka Evaluation Authority for approval – within 30 days releasing the first installment of money.
- b. Field data collection – within three months after the work plan is approved.
- c. Draft report preparation – within one month of completing field data collection.
- d. Final report submission – within one month after the draft report is approved.

Thus excluding the time taken for approval, successful consultant should complete the evaluation study in six months time from the date of releasing the first installment of money.

8. Method of awarding the consultancy: Expression of interest from suitable organizations will be invited through prominent news papers. Applicants will be short listed based on their technical qualifications. A pre-bid conference of short listed consultants will be held on a suitable date. Consultants will be given the required information and clarifications during the conference. Following this, the consultant should submit a detailed written proposal and also make a power point presentation both of which will be assessed. Financial bid of only those consultants who secure more than 70 weightage points alone will be opened and the lowest price quote will be accepted and the contract will be awarded.

9. Cost and schedule of budget releases: Cost of the contract will be determined through bidding process described above. RD & PR Department will meet the cost of the evaluation study. The schedule of budget releases will be as a under:

- a) 30% of the total project cost will be released immediately on signing of contract agreement.
- b) 30% after the approval of inception report / work plan.
- c) 20% after the submission of draft report, and
- d) 20% after submission of the final evaluation report.

Income tax @ 10% will be deducted from each installment at source. In addition the consultant is liable to pay service tax @12.36% at their end

10. Ensuring quality: The evaluation report and its findings must demonstrate highest professional standards on par with national and international studies.

11. Providing oversight: Karnataka Evaluation Authority will provide the complete oversight for the study. All technical aspects of the study are subject to their approval.

Approved
Khusb
22/8/13
Chief Evaluation Officer
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